

# The Mathematics of Partisan Gerrymandering

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THE OHIO STATE UNIVERSITY

**LA Combinatorics and Complexity Seminar**

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# Gerrymander detection by shape

Long history of detecting gerrymandering by shape



Boston Gazette, 1812

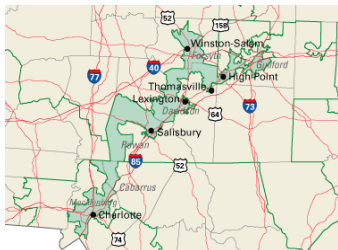
A screenshot of a Washington Post article titled "America's most gerrymandered congressional districts" by Christopher Ingraham, dated May 15, 2014. The article features a grid of six maps showing various congressional districts in red, highlighting their irregular and non-compact shapes. A sidebar on the right lists "Most Read Business" news items.

Washington Post, 2014

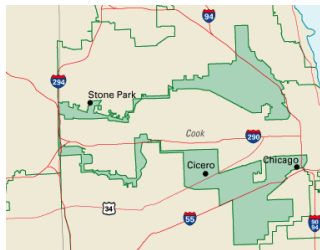
- ▶ “bizarre shape” quantified by “geographic compactness”
- ▶ constraints imposed by bipartisan redistricting commissions

# Gerrymander detection by shape

Does shape provide enough information?



NC-12



IL-4

What about context? Does intent matter?

# Gerrymander detection by voting results

One modern approach: compare votes vs. seats

- ▶ proportionality (not a valid constitutional standard)
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Is partisan fairness at odds with geometry?

## Joint work with



Boris Alexeev  
[borisalexeev.com](http://borisalexeev.com)



Richard Kueng  
Caltech



Soledad Villar  
NYU

## Part I

# compact gerrymandering



## How to quantify “bizarre shape”?



# Classical notions of geographic compactness

**Isoperimetry.** wasted perimeter

- ▶ perimeter
- ▶ Polsby–Popper score  $\propto (\text{area}) / (\text{perimeter})^2$

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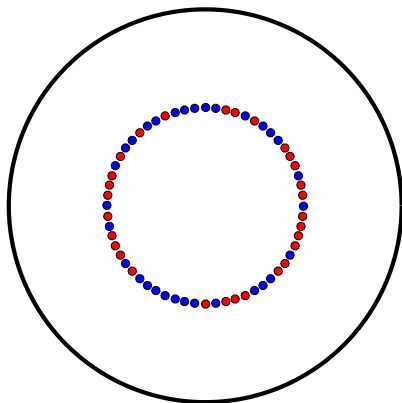
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**Question 1:** Can we gerrymander with nice shapes?

## Passing to a (cartoon) model

- ▶ state = closed disk
- ▶  $2n$  voters equispaced along concentric circle
- ▶ voter preferences = iid uniform from  $\{\pm 1\}$



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## Theorem

Partition a closed disk  $C$  of unit radius into two regions  $A, B$  whose closures are homeomorphic to  $C$ . Then

$$\max \left\{ |\partial A|, |\partial B| \right\} \geq \pi + 2, \quad \min \left\{ \frac{|A|}{|\text{hull}(A)|}, \frac{|B|}{|\text{hull}(B)|} \right\} \leq 1, \quad I_A + I_B \geq \frac{\pi}{2} - \frac{16}{9\pi}.$$

Equality is achieved in all three when  $A$  and  $B$  are complementary half-disks.

**Proof ingredients:** Jordan curve theorem, basic convexity, calculus

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### Theorem

Let  $D_n$  denote the random number of majority-positive districts in an optimal partisan gerrymander by complementary half-disks. Then

$$\Pr(D_n = 2) = \frac{1}{2} - \Theta\left(\frac{1}{\sqrt{n}}\right), \quad \lim_{n \rightarrow \infty} \Pr(D_n = 0) = \frac{1}{1 + e^\pi}.$$

**Proof ingredients:** IVT, Donsker's invariance principle, Brownian bridges

**Upshot:** 73% of seats (on average) from 50% of votes (on average)

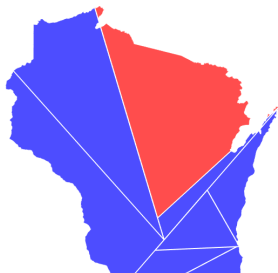
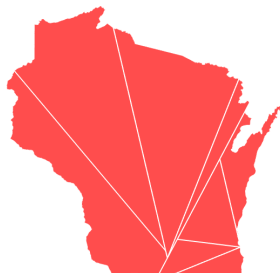




Math can't be helpful  
if it only considers  
gerrymandering  
in the abstract.

# Beyond the model

Apply gerrymandered version of Smith's split-line algorithm:



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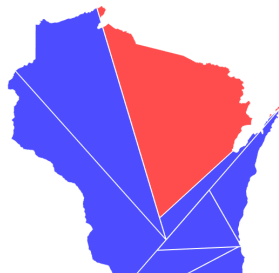
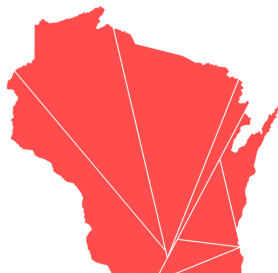
Smith, [rangevoting.org/SplitLR.html](http://rangevoting.org/SplitLR.html)

Alexeev, M., J. Appl. Probab., 2018

Soberón, Notices Amer. Math. Soc., 2017

# Beyond the model

Apply gerrymandered version of Smith's split-line algorithm:



In general,  $\text{vote majority} \mapsto \text{seat unanimity}$  (ham sandwich theorem)

**Why not impose partisan fairness?**

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Smith, [rangevoting.org/SplitLR.html](http://rangevoting.org/SplitLR.html)

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## Part II

# an impossibility theorem

# How to measure partisan fairness?

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**Efficiency gap.**  $\#(\text{red wasted votes}) \approx \#(\text{blue wasted votes})$

- ▶ voter locations =  $A, B \subseteq [0, 1]^2$
- ▶ districts =  $D_1 \sqcup \dots \sqcup D_k = [0, 1]^2$
- ▶ wasted votes by  $A$  in  $i \in [k]$ :

$$w_{A,i} := \begin{cases} |A \cap D_i| - \lceil \frac{1}{2} |(A \cup B) \cap D_i| \rceil & \text{if } |A \cap D_i| > |B \cap D_i| \\ |A \cap D_i| & \text{else} \end{cases}$$

- ▶ efficiency gap:

$$\text{EG}(D_1, \dots, D_k; A, B) := \frac{1}{|A \cup B|} \sum_{i=1}^k (w_{A,i} - w_{B,i})$$

# Technical definitions

**Districing system.**  $\text{DIST}: (A, B, k) \mapsto (D_1, \dots, D_k) =: D$

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**One person, one vote.**  $\exists \delta \in [0, 1), \forall (A, B, k), D = \text{DIST}(A, B, k)$  satisfies

$$(1 - \delta) \left\lfloor \frac{|A \cup B|}{k} \right\rfloor \leq |(A \cup B) \cap D_i| \leq (1 + \delta) \left\lceil \frac{|A \cup B|}{k} \right\rceil \quad \forall i \in [k]$$



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**Polsby–Popper compactness.**  $\exists \gamma > 0, \forall (A, B, k), D = \text{DIST}(A, B, k)$  satisfies

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**Bounded efficiency gap.**  $\exists \alpha, \beta > 0, \forall (A, B, k), D = \text{DIST}(A, B, k)$  satisfies

$$|\text{EG}(D_1, \dots, D_k; A, B)| < \frac{1}{2} - \alpha \quad \text{whenever} \quad ||A| - |B|| < \beta |A \cup B|$$

# Impossibility

## Theorem

There is no districting system that simultaneously satisfies

- ▶ one person, one vote
- ▶ Polsby–Popper compactness
- ▶ bounded efficiency gap

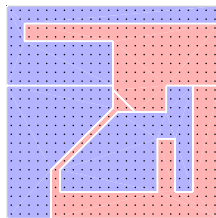
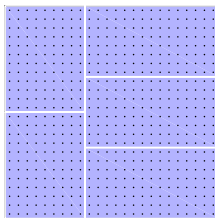
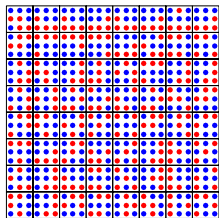
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**Proof idea:** homogeneous mixture of voters



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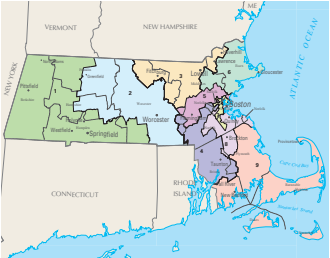
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$EG \approx 0.3 \gg 0.08$

$MA \notin \{MD, NC, WI, \dots\}$

Political geography explanation?



## Part III

fair redistricting is hard

# Background

Sometimes, the set of compliant maps is **complicated**

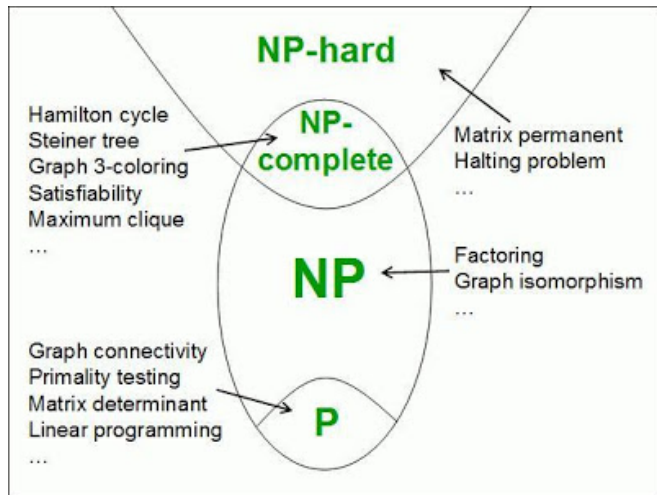
Constraints for Wisconsin State Assembly:

- ▶ all districts have equal population
- ▶ at most 58 counties can be split in different districts
- ▶ at most 62 municipalities can be split
- ▶ the average Reock score is at least 0.39
- ▶ the average Polsby–Popper score is at least 0.28
- ▶ at least 6 districts are at least 40% black (among citizens of voting age)
- ▶ districts 8 and 9 do not change (previously ordered by a federal court)

How hard is it to find a fair map among compliant maps?



# Computational complexity



# Fair maps among compliant maps

## Compliant maps

- ▶ all districts have approximately the same population
- ▶ mild notion of geographic compactness

## Fair maps

- ▶ both parties receive at least some level of representation

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## Theorem

Deciding whether there exists a fair redistricting among compliant maps is NP-hard.

## Proof idea: Reduction from planar 3-SAT

3-SAT: Decide whether there exists a boolean assignment satisfying a formula of the form

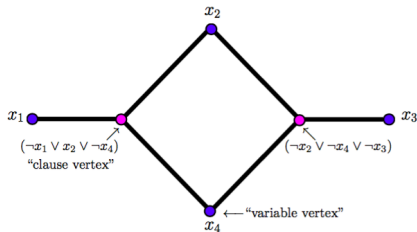
$$(\neg x_1 \vee x_2 \vee \neg x_4) \wedge (\neg x_2 \vee \neg x_4 \vee \neg x_3) \wedge \dots$$

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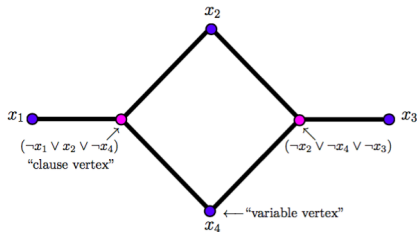


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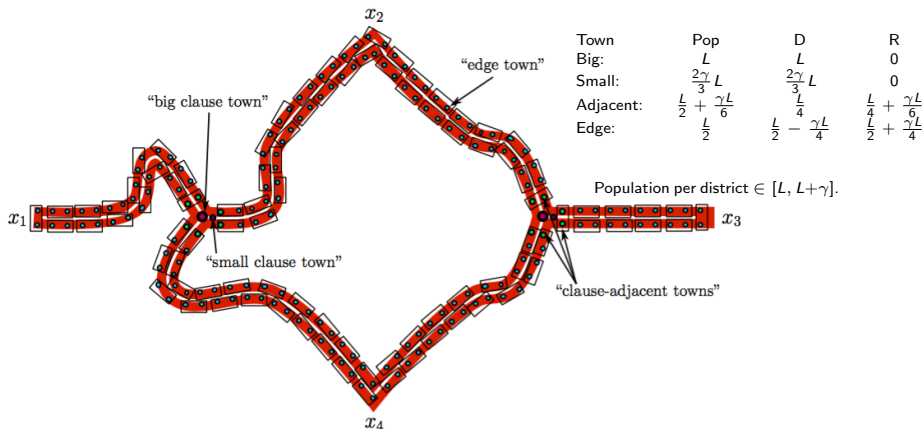
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Planar 3-SAT is NP-complete

# Proof idea: Reduction from planar 3-SAT

instance of planar 3-SAT  $\mapsto$  instance of fair redistricting



D wins at most  $2k$  districts  
 even with almost half of the vote and Total pop  $\gg 2k$   
 Formula is satisfiable iff D wins  $2k$  districts.

# Important considerations

## Worst-case complexity

- ▶ says very little about real-world maps
- ▶ identifies limitations of general-purpose redistricting protocols



# Review

Political geography can bring tension between shape and fairness

- ▶ Sometimes, you can gerrymander with nice shapes
- ▶ Sometimes, you need strange shapes to obtain fairness
- ▶ Sometimes, a fair map exists, but it's hard to find

# Questions?

## **Partisan gerrymandering with geographically compact districts**

B. Alexeev, D. G. Mixon

J. Appl. Probab. 55 (2018) 1046–1059

## **An impossibility theorem for gerrymandering**

B. Alexeev, D. G. Mixon

Amer. Math. Mo. 125 (2018) 878–884.

## **Fair redistricting is hard**

R. Kueng, D. G. Mixon, S. Villar

Theor. Comput. Sci. 791 (2019) 28–35.

## **Utility Ghost: Gamified redistricting with partisan symmetry**

D. G. Mixon, S. Villar

arXiv:1812.07377

Also, Google **short fat matrices** for my research blog.